### CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD CENTRAL VALLEY REGION

# MONITORING AND REPORTING PROGRAM NO. R5-2002-0179 FOR COUNTY OF KERN FOR OPERATION AND CONSTRUCTION SHAFTER-WASCO SANITARY LANDFILL KERN COUNTY

Compliance with this Monitoring and Reporting Program, with Title 27, California Code of Regulations, Section 20005, et seq. (hereafter Title 27), and with the Standard Provisions and Reporting Requirements for Waste Discharge Requirements for Nonhazardous Solid Waste Discharges Regulated by Title 27 and/or Subtitle D (27 CCR §20005 et seq. and 40 CFR 258), dated April 2000, is ordered by Waste Discharge Requirements Order No. R5-2002-0179.

#### A. REQUIRED MONITORING REPORTS

<u>Repo</u>	<u>Ort</u>	<u>Due</u>
1.	Groundwater Monitoring (Section D.1)	See Table I
2.	Annual Monitoring Summary Report (Order No. R5-2002-0179, G.7.)	Annually
3.	Unsaturated Zone Monitoring (Section D.2)	See Table II
4.	Leachate Monitoring (Section D.3)	See Table III
5.	Facility Monitoring (Section D.4)	As necessary
6.	Response to a Release (Standard Provisions and Reporting Requirements)	As necessary

D...

#### B. REPORTING

The Discharger shall report monitoring data and information as required in this Monitoring and Reporting Program and as required Order No. R5-2002-0179 and the Standard Provisions and Reporting Requirements. Reports which do not comply with the required format will be **REJECTED** and the Discharger shall be deemed to be in noncompliance with the waste discharge requirements. In reporting the monitoring data

required by this program, the Discharger shall arrange the data in tabular form so that the date, the constituents, the concentrations, and the units are readily discernible. The data shall be summarized in such a manner so as to illustrate clearly the compliance with waste discharge requirements or the lack thereof. Data shall also be submitted in a digital format acceptable to the Executive Officer.

Each monitoring report shall include a compliance evaluation summary as specified in G. Reporting Requirements, of Order No. R5-2002-0179.

Field and laboratory tests shall be reported in each monitoring report. Monthly, quarterly, semiannual, and annual monitoring reports shall be submitted to the Regional Board in accordance with the following schedule for the calendar period in which samples were taken or observations made.

Sampling	Reporting	Reporting	Report
Frequency	<u>Frequency</u>	Periods End	<u>Date Due</u>
Monthly	Quarterly	Last Day of Month	by Semiannual Schedule
Quarterly	Quarterly	31 March	31 August
		30 June	31 August
		30 September	28 February
		31 December	28 February
Semiannually	Semiannually	30 June	31 August
		31 December	28 February
Annually	Annually	31 December	30 April

The Discharger shall submit an **Annual Monitoring Summary Report** to the Regional Board covering the previous monitoring year. The annual report shall contain the information specified in G. Reporting Requirements, of Order No. R5-2002-0179, and a discussion of compliance with the waste discharge requirements and the Water Quality Protection Standard.

The results of any monitoring conducted more frequently than required at the locations specified herein or by the waste discharge requirements shall be reported to the Regional Board

#### C. WATER QUALITY PROTECTION STANDARD AND COMPLIANCE PERIOD

#### 1. Water Quality Protection Standard Report

For each Unit, the Water Quality Protection Standard shall consist of all constituents of concern, the concentration limit for each constituent of concern, the point of compliance, and all water quality monitoring points.

The Discharger shall submit a proposed Water Quality Protection Standard for naturally occurring waste constituents for Executive Officer review and approval in accordance with Detection Monitoring Specifications E.4 and E.5 of Waste Discharge Requirements Order No. R5-2002-0179. The Executive Officer shall review the data and the proposed Water Quality Protection Standard in determining the final Water Quality Protection Standard for each monitored medium

#### The report shall:

- a. Identify **all distinct bodies of surface and ground water** that could be affected in the event of a release from a Unit or portion of a Unit. This list shall include at least the uppermost aquifer and any permanent or ephemeral zones of perched groundwater underlying the facility.
- b. Include a map showing the monitoring points and background monitoring points for the surface water monitoring program, groundwater monitoring program, and the unsaturated zone monitoring program. The map shall include the point of compliance in accordance with §20405 of Title 27.
- c. Evaluate the perennial directions of groundwater movement within the uppermost groundwater zones.

If subsequent sampling of the background monitoring points indicates significant water quality changes due to either seasonal fluctuations or other reasons unrelated to waste management activities at the site, the Discharger may request modification of the Water Quality Protection Standard.

#### 2. Constituents of Concern

The constituents of concern include all the waste constituents, their reaction products, and hazardous constituents that are reasonably expected to be in or derived from waste contained in the Unit. The constituents of concern for all Units at the facility are those listed in Tables I through III for the specified monitored medium and Table V. The Discharger shall monitor all constituents of concern every five years, or more frequently as required in accordance with a Corrective Action Program.

#### a. Monitoring Parameters

Monitoring parameters are constituents of concern that are the waste constituents, reaction products, hazardous constituents, and physical parameters that provide a reliable indication of a release from a Unit. The monitoring parameters for all Units are those listed in Tables I through III for the specified monitored medium and Table IV.

#### 3. Concentration Limits

For a naturally occurring constituent of concern, the concentration limit for each constituent of concern shall be determined as follows:

- a. By calculation in accordance with a statistical method pursuant to §20415 of Title 27; or
- b. By an alternate statistical method acceptable to the Executive Officer in accordance with §20415 of Title 27.

#### 4. Point of Compliance

The point of compliance for the water standard at each Unit is a vertical surface located at the hydraulically downgradient limit of the Unit that extends through the uppermost aquifer underlying the Unit.

#### 5. Compliance Period

The compliance period for each Unit shall be the number of years equal to the active life of the Unit plus the closure period. The compliance period is the minimum period during which the Discharger shall conduct a water quality monitoring program subsequent to a release from the Unit. The compliance period shall begin anew each time the Discharger initiates an evaluation monitoring program.

#### D. MONITORING

The Discharger shall comply with the detection monitoring program provisions of Title 27 for groundwater, surface water, and the unsaturated zone, in accordance with Detection Monitoring Specifications E.2 and E.4 of Waste Discharge Requirements,

Order No. R5-2002-0179. Detection monitoring for a new Unit, or an expansion of an existing Unit shall be installed, operational, and the first round of samples collected **prior to** the discharge of wastes. All monitoring shall be conducted in accordance with a Sample Collection and Analysis Plan, which includes quality assurance/quality control standards, that is acceptable to the Executive Officer.

All point of compliance monitoring wells established for the detection monitoring program shall constitute the monitoring points for the groundwater Water Quality Protection Standard. All detection monitoring program groundwater monitoring wells, unsaturated zone monitoring devices, leachate, and surface water monitoring points shall be sampled and analyzed for monitoring parameters and constituents of concern as indicated and listed in Tables I through III.

Method detection limits and practical quantitation limits shall be reported. All peaks shall be reported, including those which cannot be quantified and/or specifically identified. Metals shall be analyzed in accordance with the methods listed in Table V.

The Discharger may, with the approval of the Executive Officer use alternative analytical test methods, including new USEPA approved methods, provided the methods have method detection limits equal to or lower than the analytical methods specified in this Monitoring and Reporting Program.

#### 1. Groundwater

KERN COUNTY

The Discharger shall install and operate a groundwater detection monitoring system that complies with the applicable provisions of §20415 and §20420 of Title 27 in accordance with a Detection Monitoring Program approved by the Executive Officer. The Discharger shall collect, preserve, and transport groundwater samples in accordance with the approved Sample Collection and Analysis Plan.

The Discharger shall determine the groundwater flow rate and direction in the uppermost aquifer and in any zones of perched water and in any additional zone of saturation monitored pursuant to this Monitoring and Reporting Program, and report the results semiannually, including the times of highest and lowest elevations of the water levels in the wells.

Hydrographs of each well shall be submitted showing the elevation of groundwater with respect to the elevations of the top and bottom of the screened interval and the elevation of the pump intake. Hydrographs of each well shall be prepared quarterly and submitted annually.

Groundwater samples shall be collected from the point-of-compliance wells,

background wells, and any additional wells added as part of the approved groundwater monitoring system. Samples shall be collected and analyzed for the monitoring parameters in accordance with the methods and frequency specified in Table I

The monitoring parameters shall also be evaluated annually with regards to the cation/anion balance, and the results shall be graphically presented using a Stiff diagram, a Piper graph, or a Schoeller plot. Samples for the constituents of concern specified in Table I shall be collected and analyzed in accordance with the methods listed in Table V every five years.

#### 2. Unsaturated Zone Monitoring

The Discharger shall install and operate an unsaturated zone detection monitoring system that complies with the applicable provisions of §20415 and §20420 of Title 27 in accordance with a detection monitoring plan approved by the Executive Officer. The Discharger shall collect, preserve, and transport samples in accordance with the quality assurance/quality control standards contained in the approved Sample Collection and Analysis Plan.

Unsaturated zone samples shall be collected from the monitoring devices and background monitoring devices of the approved unsaturated zone monitoring system. The collected samples shall be analyzed for the listed constituents in accordance with the methods and frequency specified in Table II. All monitoring parameters shall be graphed so as to show historical trends at each monitoring point. Samples for the constituents of concern specified in Table II shall be collected and analyzed in accordance with the methods listed in Table V every five years.

The pan lysimeters shall be checked quarterly for liquid and monitoring shall also include the total volume of liquid removed from the system. Unsaturated zone monitoring reports shall be included with the corresponding semiannual groundwater monitoring and shall include an evaluation of potential impacts of the facility on the unsaturated zone and compliance with the Water Quality Protection Standard.

#### 3. Leachate Monitoring

All Unit leachate collection and removal system sumps shall be inspected weekly for leachate generation. Upon detection of leachate in a previously dry leachate collection and removal system, leachate shall be sampled **immediately** and analyzed for the constituents listed in Table III, and then sampled and analyzed quarterly thereafter. Leachate samples shall be collected and analyzed for the

listed constituents in accordance with the methods and frequency specified in Table III. The constituents of concern list shall include all constituents listed in Table V. The quantity of leachate pumped from each sump shall be measured continuously and reported as Leachate Flow (in gallons).

Leachate which seeps to the surface from the Unit shall be sampled and analyzed for the constituents listed in Table III upon detection. The quantity of leachate shall be *estimated* and reported as Leachate Flow Rate (in gallons/day).

#### 4. Facility Monitoring

#### a. Facility Inspection

Annually, prior to the anticipated rainy season, but no later than **30 September**, the Discharger shall conduct an inspection of the facility. The inspection shall assess damage to the drainage control system, groundwater monitoring equipment (including wells, etc.), and shall include the Standard Observations contained in section G.5.f of Order No. R5-2002-0179. Any necessary construction, maintenance, or repairs shall be completed by **31 October**. By **15 November** of each year, the Discharger shall submit an annual report describing the results of the inspection and the repair measures implemented.

#### b. Storm Events

The Discharger shall inspect all precipitation, diversion, and drainage facilities for damage **within 7 days** following *major storm events*. Necessary repairs shall be completed within 30 days of the inspection. The Discharger shall report any damage and subsequent repairs within 45 days of completion of the repairs.

The Discharger shall implement the above monitoring program on the effective date of this Program.

Ordered by:	
<b>,</b>	THOMAS R. PINKOS, Acting Executive Officer
	18 October 2002
	(Date)

REH:reh/rac

SHAFTER-WASCO SANITARY LANDFILL KERN COUNTY

#### TABLE I

#### GROUNDWATER DETECTION MONITORING PROGRAM

<u>Parameter</u>	<u>Units</u>	Frequency
Field Parameters		
Groundwater Elevation Temperature Electrical Conductivity pH Turbidity  Monitoring Parameters	Ft. & hundredths, M.S.L. oC µmhos/cm pH units Turbidity units	Quarterly Semiannual Semiannual Semiannual
Total Dissolved Solids (TDS) Chloride Carbonate Bicarbonate Nitrate - Nitrogen Sulfate Calcium Magnesium Potassium Sodium Volatile Organic Compounds (USEPA Method 8260, see Table IV)	mg/L mg/L mg/L mg/L mg/L mg/L mg/L mg/L	Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual
Constituents of Concern (see Table V)		
Total Organic Carbon Inorganics (dissolved) Volatile Organic Compounds (USEPA Method 8260, extended list) Semi-Volatile Organic Compounds (USEPA Method 8270) Chlorophenoxy Herbicides	mg/L mg/L μg/L μg/L	5 years 5 years 5 years 5 years 5 years
(USEPA Method 8150) Organophosphorus Compounds (USEPA Method 8141)	μg/L	5 years

SHAFTER-WASCO SANITARY LANDFILL KERN COUNTY

#### TABLE II

#### UNSATURATED ZONE DETECTION MONITORING PROGRAM

#### **SOIL-PORE GAS**

<u>Parameter</u>	<u>Units</u>	<u>Frequency</u>
<b>Monitoring Parameters</b>		
Volatile Organic Compounds (USEPA Method TO-14)	μg/cm <sup>3</sup>	Semiannual
Methane	%	Semiannual

#### PAN LVSIMETERS (or other vadose zone monitoring device)

TAN LISHMETERS (of other vadose zone monitoring device)		
<u>Parameter</u>	<u>Units</u>	Frequency
Field Parameters		
Electrical Conductivity pH	μmhos/cm pH units	Semiannual Semiannual

#### **Monitoring Parameters**

Total Dissolved Solids (TDS)	mg/L	Semiannual
Chloride	mg/L	Semiannual
Carbonate	mg/L	Semiannual
Bicarbonate	mg/L	Semiannual
Nitrate - Nitrogen	mg/L	Semiannual
Sulfate	mg/L	Semiannual
Calcium	mg/L	Semiannual
Magnesium	mg/L	Semiannual
Potassium	mg/L	Semiannual
Sodium	mg/L	Semiannual
Volatile Organic Compounds	μg/L	Semiannual
(USEPA Method 8260, see Table IV)		

#### Constituents of Concern (see Table V)

Total Organic Carbon	mg/L	5 years
Inorganics (dissolved)	mg/L	5 years
Volatile Organic Compounds	μg/L	5 years
(USEPA Method 8260, extended list)		
Semi-Volatile Organic Compounds	μg/L	5 years
(USEPA Method 8270)		-

<u>Parameter</u>	<u>Units</u>	<u>Frequency</u>
Chlorophenoxy Herbicides (USEPA Method 8150)	μg/L	5 years
Organophosphorus Compounds (USEPA Method 8141)	μg/L	5 years

KERN COUNTY

#### TABLE III

#### LEACHATE DETECTION MONITORING PROGRAM

<u>Parameter</u>	<u>Units</u>	Frequency
Field Parameters		
Total Flow Flow Rate Electrical Conductivity pH	Gallons Gallons/Day  µmhos/cm  pH units	Monthly Monthly Monthly Monthly
Monitoring Parameters		
Total Dissolved Solids (TDS) Chloride Carbonate Bicarbonate Nitrate - Nitrogen Sulfate Calcium Magnesium Potassium Sodium Volatile Organic Compounds (USEPA Method 8260, see Table IV)  Constituents of Concern (see Table V)	mg/L mg/L mg/L mg/L mg/L mg/L mg/L mg/L	Quarterly
Total Organic Carbon Inorganics (dissolved)	mg/L mg/L	5 years
Volatile Organic Compounds (USEPA Method 8260, extended list) Semi-Volatile Organic Compounds (USEPA Method 8270)	μg/L μg/L	<ul><li>5 years</li><li>5 years</li></ul>
Chlorophenoxy Herbicides (USEPA Method 8150)	$\mu$ g/L	5 years
Organophosphorus Compounds (USEPA Method 8141)	μg/L	5 years

#### TABLE IV

#### MONITORING PARAMETERS FOR DETECTION MONITORING

#### **Surrogates for Metallic Constituents:**

pH Total Dissolved Solids Electrical Conductivity Chloride Sulfate Nitrate nitrogen

#### **Constituents included in VOC:**

#### **USEPA Method 8260**

Acetone

Acrylonitrile

Benzene

Bromochloromethane

Bromodichloromethane

Bromoform (Tribromomethane)

Carbon disulfide

Carbon tetrachloride

Chlorobenzene

Chloroethane (Ethyl chloride)

Chloroform (Trichloromethane)

Dibromochloromethane (Chlorodibromomethane)

1,2-Dibromo-3-chloropropane (DBCP)

1,2-Dibromoethane (Êthylene dibromide; EDB)

o-Dichlorobenzene (1,2-Dichlorobenzene)

p-Dichlorobenzene (1,4-Dichlorobenzene)

trans-1,4-Dichloro-2-butene

1,1-Dichloroethane (Ethylidene chloride)

1,2-Dichloroethane (Ethylene dichloride)

1,1 -Dichloroethylene (1,1 -Dichloroethene; Vinylidene chloride)

cis-1,2-Dichloroethylene (cis-1,2-Dichloroethene)

trans-1,2-Dichloroethylene (trans-1,2-Dichloroethene)

1,2-Dichloropropane (Propylene dichloride)

cis-1,3-Dichloropropene

trans-1,3-Dichloropropene

Ethylbenzene

2-Hexanone (Methyl butyl ketone)

Methyl bromide (Bromomethene)

SHAFTER-WASCO SANITARY LANDFILL KERN COUNTY

#### **TABLE IV**

#### MONITORING PARAMETERS FOR DETECTION MONITORING

#### Continued

Methyl chloride (Chloromethane)

Methylene bromide (Dibromomethane)

Methylene chloride (Dichloromethane)

Methyl ethyl ketone (MEK: 2-Butanone)

Methyl iodide (Iodomethane)

4-Methyl-2-pentanone (Methyl isobutylketone)

Stvrene

1,1,1,2-Tetrachloroethane

1,1.2,2-Tetrachloroethane

Tetrachloroethylene (Tetrachloroethene; Perchloroethylene)

1,1,1-Trichloethane (Methylchloroform)

1,1,2-Trichloroethane

Trichloroethylene (Trichloroethene)

Trichlorofluoromethane (CFC-11)

1,2,3-Trichloropropane

Vinyl acetate

Vinyl chloride

Xylenes

SHAFTER-WASCO SANITARY LANDFILL KERN COUNTY

#### TABLE V

#### CONSTITUENTS OF CONCERN & APPROVED USEPA ANALYTICAL METHODS

<b>Inorganics (dissolved):</b>	<b>USEPA Metho</b>	
Aluminum	6010	
Antimony	6010	
Barium	6010	
Beryllium	6010	
Cadmium	6010	
Chromium	6010	
Cobalt	6010	
Copper	6010	
Silver	6010	
Tin	6010	
Vanadium	6010	
Zinc	6010	
Iron	6010	
Manganese	6010	
Arsenic	7061	
Lead	7421	
Mercury	7470	
Nickel	7520	
Selenium	7741	
Thallium	7841	
Cyanide	9010	
Sulfide	9030	

#### **Volatile Organic Compounds:**

#### **USEPA Method 8260**

Acetone

Acetonitrile (Methyl cyanide)

Acrolein

Acrylonitrile

Allyl chloride (3-Chloropropene)

Benzene

Bis(2-ethylhexyl) phthalate

Bromochloromethane (Chlorobromomethane)

Bromodichloromethane (Dibromochloromethane)

Bromoform (Tribromomethane)

Carbon disulfide

Carbon tetrachloride

Chlorobenzene

Chloroethane (Ethyl chloride

Chloroform (Trichloromethane)

Chloroprene

Dibromochloromethane (Chlorodibromomethane)

#### **TABLE V**

#### CONSTITUENTS OF CONCERN & APPROVED USEPA ANALYTICAL METHODS

#### Continued

1,2-Dibromo-3-chloropropane (DBCP)

1,2-Dibromoethane (Ethylene dribromide; EDB)

o-Dichlorobenzene (1,2-Dichlorobenzene)

m-Dichlorobenzene (1,3-Dichlorobenzene)

p-Dichlorobenzene (1,4-Dichlorobenzene)

trans-1,4-Dichloro-2-butene

Dichlorodifluoromethane (CFC 12)

1,1 -Dichloroethane (Ethylidene chloride)

1,2-Dichloroethane (Ethylene dichloride)

1,1 -Dichloroethylene (1, 1-Dichloroethene; Vinylidene chloride)

cis-1,2-Dichloroethylene (cis-1,2-Dichloroethene)

trans-1,2-Dichloroethylene (trans-1,2-Dichloroethene)

1,2-Dichloropropane (Propylene dichloride)

1,3-Dichloropropane (Trimethylene dichloride)

2,2-Dichloropropane (Isopropylidene chloride)

1,1 -Dichloropropene

cis-1,3-Dichloropropene

trans-1,3-Dichloropropene

Ethylbenzene

Ethyl methacrylate

Hexachlorobutadiene

2-Hexanone (Methyl butyl ketone)

Isobutyl alcohol

Methacrylonitrile

Methyl brornide (Bromomethane)

Methyl chloride (Chloromethane)

Methyl ethyl ketone (MEK; 2-Butanone)

Methyl iodide (Iodomethane)

Methyl methacrylate

4-Methyl-2-pentanone (Methyl isobutyl ketone)

Methylene bromide (Dibromomethane)

Methylene chloride (Dichloromethane)

Naphthalene

Propionitrile (Ethyl cyanide)

Styrene

1,1,1,2-Tetrachloroethane

1,1,2,2-Tetrachloroethane

Tetrachloroethylene (Tetrachloroethene; Perchloroethylene; PCE)

Toluene 1,2,4-Trichlorobenzene

1,1,1 -Trichloroethane, Methylchloroform

1,1,2-Trichloroethane

Trichloroethylene (Trichloroethene; TCE)

#### TABLE V

#### CONSTITUENTS OF CONCERN & APPROVED USEPA ANALYTICAL METHODS

#### Continued

Trichlorofluoromethane (CFC-11)

1,2,3-Trichloropropane

Vinyl acetate

Vinyl chloride (Chloroethene)

Xylene (total)

#### **Semi-Volatile Organic Compounds:**

#### **USEPA Method 8270 - base, neutral, & acid extractables**

Acenaphthene

Acenaphthylene

Acetophenone

2-Acetylaminofluorene (2-AAF)

Aldrin

4-Aminobiphenyl

Anthracene

Benzo[a]anthracene (Benzanthracene)

Benzo[b]fluoranthene

Benzo[k]fluoranthene

Benzo[g,h,i]perylene

Benzo[a]pyrene

Benzyl alcohol

alpha-BHC

beta-BHC

delta-BHC

gamma-BHC (Lindane)

Bis(2-chloroethoxy)methane

Bis(2-chloroethyl) ether (Dichloroethyl ether)

Bis(2-chloro-1-methyethyl) ether (Bis(2-chloroisopropyl) ether; DCIP)

4-Bromophenyl phenyl ether

Butyl benzyl phthalate (Benzyl butyl phthalate)

Chlordane

p-Chloroaniline

Chlorobenzilate

p-Chloro-m-cresol (4-Chloro-3-methylphenol)

2-Chloronaphthalene

2-Chlorophenol

4-Chlorophenyl phenyl ether

Chrysene

o-Cresol (2-methylphenol)

m-Cresol (3-methylphenol)

p-Cresol (4-methylphenol)

4,4'-DDD

#### TABLE V

#### CONSTITUENTS OF CONCERN & APPROVED USEPA ANALYTICAL METHODS

#### Continued

4,4'-DDE

4,4'-DDT

Diallate

Dibenz[a,h]anthracene

Dibenzofuran

Di-n-butvl phthalate

o-Dichlorobenzene (1,2-Dichlorobenzene)

m-Dichlorobenzene (1,3-Dichlorobenzene)

p-Dichlorobenzene (1,4-Dichlorobenzene)

3,3'-Dichlorobenzidine

2,4-Dichlorophenol

2,6-Dichlorophenol

Dieldrin

Diethyl phthalate

p-(Dimethylamino)azobenzene

7,12-Dimethylbenz[a]anthracene

3,3'-Dimethylbenzidine

2,4-Dimehtylphenol (m-Xylenol)

Dimethyl phthalate

m-Dinitrobenzene

4,6-Dinitro-o-cresol (4,6-Dinitro-2-methylphenol)

2,4-Dinitrophenol

2.4-Dinitrotoluene

2,6-Dinitrotoluene

Di-n-octyl phthalate

Diphenylamine

Endosulfan I

Endosulfan II

Endosulfan sulfate

Endrin

Endrin aldehyde

Ethyl methanesulfonate

Famphur

Fluoranthene

Fluorene

Heptachlor

Heptachlor epoxide

Hexachlorobenzene

Hexachlorobutadiene

Hexachlorocyclopentadiene

Hexachloroethane

Hexachloropropene

Indeno(1,2,3-c,d)pyrene

Isophorone

#### **TABLE V**

#### CONSTITUENTS OF CONCERN & APPROVED USEPA ANALYTICAL METHODS

#### Continued

Isosafrole

Kepone

Methapyrilene

Methoxychlor

3-Methylcholanthrene

Methyl methanesulfonate

2-Methylnaphthalene

Naphthalene

1,4-Naphthoquinone

1-Naphthylamine

2-Naphthylamine

o-Nitroaniline (2-Nitroaniline)

m-Nitroaniline (3-Nitroaniline)

p-Nitroaniline (4-Nitroaniline)

Nitrobenzene

o-Nitrophenol (2-Nitrophenol)

p-Nitrophenol (4-Nitrophenol)

N-Nitrosodi-n-butylamine (Di-n-butylnitrosamine)

N-Nitrosodiethylamine (Diethylnitrosamine)

N-Nitrosodimethylamine (Dimethylnitrosamine)

N-Nitrosodiphenylamine (Diphenylnitrosamine)

N-Nitrosodipropylamine (N-Nitroso-N-dipropylamine; Di-n-propylnitrosamine)

N-Nitrosomethylethylamine (Methylethylnitrosamine)

N-Nitrosopiperidine

N-Nitrosospyrrolidine

5-Nitro-o-toluidine

Pentachlorobenzene

Pentachloronitrobenzene (PCNB)

Pentachlorophenol

Phenacetin

Phenanthrene

Phenol

p-Phenylenediamine

Polychlorinated biphenyls (PCBs; Aroclors)

Pronamide

Pvrene

Safrole

1,2,4,5-Tetrachlorobenzene

2,3,4,6-Tetrachlorophenol

o-Toluidine

Toxaphene

1,2,4-Trichlorobenzene

2,4,5-Trichlorophenol

2,4,6-Trichlorophenol

#### **TABLE V**

#### CONSTITUENTS OF CONCERN & APPROVED USEPA ANALYTICAL METHODS

#### Continued

0,0,0-Triethyl phosphorothioate sym-Trinitrobenzene

#### **Chlorophenoxy Herbicides:**

#### **USEPA Method 8150**

2,4-D (2,4-Dichlorophenoxyacetic acid) Dinoseb (DNBP; 2-sec-Butyl-4,6-dinitrophenol) Silvex (2,4,5-Trichlorophenoxypropionic acid; 2,4,5-TP) 2,4,5-T (2,4,5-Trichlorophenoxyacetic acid)

#### **Organophosphorus Compounds:**

#### **USEPA Method 8141**

0,0-Diethyl 0-2-pyrazinyl phosphorothioate (Thionazin) Dimethoate Disulfoton Methyl parathion (Parathion methyl) Parathion Phorate

## CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD CENTRAL VALLEY REGION

ORDER NO. R5-2002-0179

WASTE DISCHARGE REQUIREMENTS
FOR
COUNTY OF KERN
FOR
OPERATION AND CONSTRUCTION
SHAFTER-WASCO SANITARY LANDFILL
KERN COUNTY

The California Regional Water Quality Control Board, Central Valley Region, (hereafter Regional Board) finds that:

- 1. The County of Kern (hereafter Discharger) owns and operates a municipal solid waste landfill about seven miles west of the City of Shafter, in Section 8, T28S, R24E, MDB&M, as shown in Attachment A, which is incorporated herein and made part of this Order.
- 2. The 250-acre waste management facility consists of one existing waste management unit (Unit) covering approximately 70 acres. The Unit consists of two contiguous modules: one 48-acre unlined module (Module One) and one lined module covering approximately 22 acres (Module Two), as shown in Attachment B, which is incorporated herein and made part of this Order. The facility is comprised of Assessor's Parcel Number (APN) 088-100-07.
- 3. The Discharger proposes to expand the Unit for the discharge of municipal solid waste to an area of 18 acres south of Module One and east of Module Two as shown in Attachment B. The expansion area will be designated Module 3.
- 4. On 16 June 2000, the Regional Board issued Order No. 5-00-156, in which the facility was classified as a Class III waste disposal site that accepts municipal solid waste in accordance with Title 27, California Code of Regulations, §20005, et seq. (Title 27). The site and waste classifications remain the same for this Order.
- 5. The Waste Discharge Requirements are being revised to provide for the construction and operation of Module 3.

#### SITE DESCRIPTION

6. The Shafter-Wasco landfill is located near the axis of the northwest trending Semitropic Ridge, a subtle topographic and structural geologic feature. The site overlies approximately 15,000 feet of sedimentary material that has been deposited since the Cretaceous Period. The site is underlain by the Pliocene-Pleistocene Tulare Formation and

COUNTY OF KERN

FOR OPERATION AND CONSTRUCTION

SHAFTER-WASCO SANITARY LANDFILL

KERN COUNTY

may contain some recent fine-grained sediments above the Tulare Formation, that were deposited during flood stages of nearby soughs. Site soils range from fine-grained sands to clays that occur as thin interbedded lenses.

- 7. The measured hydraulic conductivity of the native soils underlying the Unit ranges between  $2.4 \times 10^{-3}$  and  $1.8 \times 10^{-5}$  cm/sec.
- 8. The closest Holocene faults are approximately 11 miles to the east. Recorded magnitudes of seismic events along these faults are less than 4.0 on the Richter scale. The expected peak ground acceleration produced from this type of event is approximately 0.1g.
- 9. Land within 1,000 feet of the facility is currently used for agriculture.
- 10. The facility receives an average of 6.49 inches of precipitation per year as measured at the Wasco Station. The mean pan evaporation is 73.4 inches per year as measured at the United States Department of Agriculture Cotton Experiment Station in Shafter.
- 11. The 100-year, 24-hour precipitation event is estimated to be less than 2 inches, based on the rainfall Isohyetal Map of the Kern County Hydrology Manual.
- 12. The waste management facility is not within a 100-year flood plain based on the Federal Emergency Management Agency's (FEMA) Flood Insurance Rate Map, Community-Panel Number 700-2075.
- 13. There are sixteen domestic and agricultural groundwater supply wells within one mile of the site. No surface springs or other sources of groundwater supply have been observed.

#### WASTE AND SITE CLASSIFICATION

- 14. The Discharger discharges municipal solid wastes, which are defined in §20164 of Title 27.
- 15. The site characteristics where the Unit is located (see Finding No. 7) do not meet the siting criteria for a Class III landfill contained in §20260(a) and (b)(1) of Title 27. As such, the site is not suitable for operating new Units or lateral expansions of existing Units for the discharge and containment of Class III wastes as described in Finding No. 14, without the construction of additional waste containment features in accordance with §20260(b)(2) of Title 27 and State Water Resources Control Board Resolution No. 93-62.

#### SURFACE AND GROUND WATER CONDITIONS

- 16. The *Water Quality Control Plan for the Tulare Lake Basin, Second Edition* (hereafter Basin Plan) designates beneficial uses, establishes water quality objectives, and contains implementation plans and policies for all waters of the Basin. This Order implements the Basin Plan.
- 17. Surface drainage in the vicinity of the landfill is generally southwest toward the Jerry Slough in the Semitropic Hydrologic Area (558.70) of the Tulare Lake Basin.
- 18. The landfill is on the floor of the southern San Joaquin Valley. The designated beneficial uses of Valley Floor Waters, as specified in the Basin Plan, are agricultural supply, industrial service and process supply, water contact and non-contact water recreation, warm fresh water habitat, preservation of rare, threatened and endangered species, and groundwater recharge.
- 19. The first encountered groundwater, occurring in a perched water-bearing zone, is about 46 to 62 feet below the native ground surface. Groundwater elevations in the perched water-bearing zone range from approximately 242 feet MSL to 250 feet MSL. The groundwater in the perched water-bearing zone is unconfined. Depth to groundwater in the perched water-bearing zone fluctuates seasonally as much as three feet.
- 20. Monitoring data indicates background groundwater quality in the perched water-bearing zone has a specific electrical conductivity (EC) ranging between 830 and 2,420 micromhos/cm, with total dissolved solids (TDS) ranging between 790 and 1,710 mg/l.
- 21. The direction of groundwater flow in the perched water-bearing zone is consistently toward the northeast. The average groundwater gradient is approximately 0.0015 feet per foot. The average groundwater velocity is 7.4 feet per year.
- 22. Underlying the perched water-bearing zone is the regional unconfined aquifer. Only one monitoring well (SW1-06) is completed in the regional unconfined aquifer. Depth to groundwater in the regional unconfined aquifer has been measured from 252 to 299 feet below native ground surface. Groundwater elevations have ranged from approximately 44 feet above MSL to three feet below MSL. Because only one well has been completed into the regional unconfined aquifer, the site-specific direction of groundwater flow or gradient is unknown. According to studies conducted by the Discharger's consultant, the direction of groundwater flow in the regional unconfined aquifer is to the northwest.
- 23. The designated beneficial uses of the groundwater, as specified in the Basin Plan, are domestic and municipal, agricultural, and industrial supply.

#### DETECTION MONITORING PROGRAM

- 24. The groundwater detection monitoring system consists of 14 monitoring wells. Monitoring wells SW1-02, SW1-03, SW1-11, SW1-12 and SW1-16 are used to collect background water quality data in the perched water-bearing zone. Monitoring wells SW1-01, SW1-04, SW1-07, SW1-08, SW1-09, SW1-10, SW1-13, and SW1-14 are used to collect water quality data in the perched water-bearing zone downgradient of the Unit. Monitoring well SW1-06 is used to monitor the regional unconfined aquifer north of the Unit.
- 25. Monitoring wells SW1-01, SW1-07, SW1-09, SW1-10, SW1-13, and SW1-14 are located on the eastern edge of the waste management facility approximately 900 feet from the eastern edge of the Unit. These wells were constructed in their present location at the time Module Two was constructed in 1994. The Discharger had planned to continue expansion of the Unit to the east within five years of the well construction. However, the latest expansion of the Unit (Module Three) is to the south and will continue to leave a large distance between the point of compliance and the monitoring wells.
- 26. The Discharger submitted a work plan and time schedule proposing a water quality protection standard for review and approval of the Executive Officer. The work plan is under review by Regional Board staff.
- 27. The Discharger's detection monitoring program for groundwater at this Unit does not satisfy the requirements contained in Title 27. The groundwater monitoring wells for the detection monitoring system are not properly located at the point of compliance to provide the earliest detection of a release from the Unit and the Discharger has not submitted a proposed water quality protection standard. This Order establishes a date for the completion of construction of a detection monitoring system that complies with Title 27 and a date for the completion of a water quality protection standard.
- 28. Section 20415(d) of Title 27 requires the Discharger to establish an unsaturated zone monitoring system for the Unit that is capable of collecting soil moisture samples.
- 29. Module One was constructed prior to the adoption of requirements for unsaturated zone monitoring and it is infeasible to retrofit Module One with an unsaturated monitoring zone system.
- 30. The unsaturated zone monitoring system for Module Two consists of two pan lysimeters, one under each leachate collection and removal system sump. Soil moisture has not been detected in the Module Two unsaturated zone monitoring system.
- 31. This Order requires an unsaturated zone monitoring system consisting of a pan lysimeter constructed beneath the leachate collection system of Module Three.

- 32. Volatile organic compounds (VOCs) are typical waste constituents detected in a release from a landfill, and are the primary waste constituents detected in groundwater beneath a municipal solid waste landfill (see Finding Nos. 35, 36, 37, and 39). Since volatile organic compounds are not naturally occurring and thus have no background value, they are not amenable to the statistical analysis procedures contained in Title 27 for the determination of a release of wastes from a Unit.
- 33. Sections 20415(e)(8) and (9) of Title 27 provide for the non-statistical evaluation of monitoring data that will provide the best assurance of the earliest possible detection of a release from a Unit in accordance with §20415(b)(1)(B)2.-4. of Title 27. However, Title 27 does not specify a specific method for non-statistical evaluation of monitoring data.
- 34. The Regional Board may specify a non-statistical data analysis method pursuant to Section 20080(a)(1) of Title 27. Section 13360(a)(1) of the California Water Code allows the Regional Board to specify requirements to protect underground or surface waters from leakage from a solid waste site, which includes a method to provide the best assurance of determining the earliest possible detection of a release.
- 35. In order to provide the best assurance of the earliest possible detection of a release of non-naturally occurring waste constituents from a Unit, this Order specifies a non-statistical method for the evaluation of monitoring data.
- 36. The specified non-statistical method for evaluation of monitoring data provides two criteria (or triggers) for making the determination that there has been a release of non-naturally occurring waste constituents from a Unit. The presence of two non-naturally occurring waste constituents above their respective method detection limit (MDL), or one non-naturally occurring waste constituent detected above its practical quantitation limit (PQL), indicates that a release of waste from a Unit has occurred. Following an indication of a release, verification testing will be conducted to determine whether there has been a release from the Unit, or there is a source of the detected constituents other than the landfill, or the detection was a false detection. Although the detection of one waste constituent above its MDL is sufficient to provide for the earliest possible detection of a release, the detection of two waste constituents above the MDL as a trigger is appropriate due to the higher risk of false-positive analytical results and the corresponding increase in sampling and analytical expenses from the use of one waste constituent above its MDL as a trigger.

#### **EVALUATION MONITORING PROGRAM**

- 37. "Pollution" means an alteration of the quality of the waters of the state by waste to a degree which unreasonably affects: (1) such waters for beneficial uses, or (2) facilities which serve such beneficial uses [California Water Code, §13050(1)]. Water quality objectives are levels of constituents that are established for the reasonable protection of beneficial uses of waters. Exceedence of water quality objectives, including Maximum Contaminant Levels (MCLs) as established by the Department of Health Services, constitutes pollution.
- 38. Section 13304(a) of the California Water Code states in part:
  - "Any person who has discharged or discharges waste into the waters of this state in violation of any waste discharge requirement or other order or prohibition issued by a regional board or the state board, or who has caused or permitted, causes or permits, or threatens to cause or permit any waste to be discharged or deposited where it is, or probably will be, discharged into the waters of the state and creates, or threatens to create, a condition of pollution or nuisance, shall upon order of the regional board, clean up the waste or abate the effects of the waste, or, in the case of threatened pollution or nuisance, take other necessary remedial action ...."
- 39. Section 13267(b)(1) of the California Water Code states:
  - "In conducting an investigation specified in subdivision (a), the regional board may require that any person who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge waste within its region...shall furnish, under penalty of perjury, technical or monitoring program reports which the regional board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports. In requiring those reports, the regional board shall provide the person with a written explanation with regard to the need for the reports, and shall identify the evidence that supports requiring that person to provide the reports." The reports required pursuant to Section 13267 are necessary to enable the Regional Board to ascertain whether the Discharger is in compliance with this order.
- 40. Detection monitoring of the perched water-bearing zone has detected numerous volatile organic compounds (VOCs) along the point of compliance. The VOCs detected in groundwater at the point of compliance include: dichlorodifluoromethane; 1,1-dichloroethane; 1,2-dichloropropane; methylene chloride; tetrachloroethene; trichloroethene; and trichlorofluoromethane. Tetrachloroethene has been consistently detected in monitoring wells SW1-04 (maximum 20 μg/L, average 15 μg/L) and SW1-08 (maximum 11 μg/L, average 6 μg/L) at concentrations exceeding the primary MCL of 5 μg/L for drinking water, established by the Department of Health Services, at the

point of compliance.

- 41. Groundwater sampling of the old landfill water supply well, completed in the regional unconfined aquifer, detected 1,2-dichloropropane above the practical quantitation limit along with trace concentrations of other VOCs and semi-volatile organic compounds. Detected concentrations of organic compounds did not exceed their respective MCLs (if established) for drinking water as established by the Department of Health Services.
- 42. Groundwater sampling of the Ghilarducci Property water supply well (located approximately 900 feet northeast of Module One), completed in the regional unconfined aquifer, detected 1,2-dichloropropane above the practical quantitation limit along with trace concentrations of other VOCs and semi-volatile organic compounds. Detected concentrations of organic compounds did not exceed their respective MCLs (if established) for drinking water as established by the Department of Health Services.
- 43. The groundwater evaluation monitoring system consists of monitoring wells SW2-03, SW2-04, SW2-05, SW2-06, and SW2-07, each of which is completed in the perched water-bearing zone.
- 44. Analysis of groundwater samples collected from temporary wells, in the perched water-bearing zone, detected the following VOCs downgradient of the point of compliance: benzene, toluene, ethylbenzene, xylenes, bromoform, and tetrachloroethene. Detected VOC concentrations did not exceed their respective MCLs for drinking water as established by the Department of Health Services.
- 45. The VOCs detected in evaluation monitoring wells include: dichlorofluoromethane; 1,2-trichloro-1,2,2-trifluoroethane; 1,2-dichloropropane; and methylene chloride. The semi-volatile organic compound diethyl phthlate has also been detected in groundwater collected from the evaluation monitoring wells. Detected organic compound concentrations have not exceeded their respective MCLs for drinking water as established by the Department of Health Services.
- 46. The groundwater degradation was caused by a release (discharge of waste) from the Unit.
- 47. The current plume of degraded groundwater creates or threatens to create a condition of pollution or nuisance.
- 48. California Water Code §13304 requires dischargers to cleanup waste and abate the effects of waste. Cleanup and abatement measures include corrective action measures as required under Title 27.
- 49. The nature and extent of groundwater degradation has been delineated in the perched groundwater zone.

COUNTY OF KERN FOR OPERATION AND CONSTRUCTION

SHAFTER-WASCO SANITARY LANDFILL

KERN COUNTY

50. The lateral and vertical extent of groundwater degradation has not been determined in the regional unconfined aquifer. Additional groundwater sampling locations are needed in the regional unconfined aquifer to determine the groundwater flow direction and gradient, and to delineate the nature and extent of waste constituents in the groundwater. This order allows the Discharger additional time to investigate the regional unconfined aquifer because of the complexity of the required investigation.

#### CONSTRUCTION AND ENGINEERED ALTERNATIVE

- 51. On 17 June 1993, the State Water Resources Control Board adopted Resolution No. 93-62 implementing a State Policy for the construction, monitoring, and operation of municipal solid waste landfills that is consistent with the federal municipal solid waste regulations promulgated under Title 40, Code of Federal Regulations, Part 258 (Subtitle D).
- 52. Resolution No. 93-62 requires the construction of a specified composite liner system at new municipal solid waste landfills, or expansion areas of existing municipal solid waste landfills, that receive wastes after 9 October 1993.
- 53. Resolution No. 93-62 also allows the Regional Board to consider the approval of engineered alternatives to the prescriptive standard. Section III.A.b. of Resolution No. 93-62 requires that the engineered alternative liner systems be of a composite design similar to the prescriptive standard.
- 54. Section 20080(b) of Title 27 allows the Regional Board to consider the approval of an engineered alternative to the prescriptive standard. In order to approve an engineered alternative in accordance with §20080(c)(1) and (2), the Discharger must demonstrate that the prescriptive design is unreasonably and unnecessarily burdensome and will cost substantially more than an alternative which will meet the criteria contained in §20080(b), or would be impractical and would not promote attainment of applicable performance standards. The Discharger must also demonstrate that the proposed engineered alternative liner system is consistent with the performance goal addressed by the particular prescriptive standard, and provides protection against water quality impairment equivalent to the prescriptive standard in accordance with §20080(b)(2) of Title 27.
- 55. Section 13360(a)(1) of the California Water Code allows the Regional Board to specify the design, type of construction, and/or particular manner in which compliance must be met in waste discharge requirements or orders for the discharge of waste at solid waste disposal facilities.

#### **Module Two**

56. The Discharger constructed an engineered alternative liner system for Module Two in lieu

KERN COUNTY

of the prescriptive liner design in accordance with Special Order No. 94-277.

- 57. The engineered alternative bottom liner of Module Two consists of, in ascending order: 18 inches of excavated and recompacted soil; a non-woven geotextile cushion layer (that may be part of the geosynthetic clay liner); a 5-millimeter thick (dry) layer of sodium bentonite sandwiched between two geotextiles (a geosynthetic clay liner); a 60-mil thick synthetic flexible membrane of high density polyethylene (HDPE); a geonet drainage layer; a non-woven geotextile filter layer; and a two-foot thick soil operations layer.
- 58. Side slope liners were constructed of the same materials and in the same sequence and manner as the bottom liner system, with the exception of the 18-inch subgrade layer. The subgrade for side slopes was prepared in an appropriate manner using accepted engineering and construction methods so as to provide a surface that is smooth and free from rocks, sticks, and other debris that could damage or otherwise limit the performance of the geosynthetic clay layer and HDPE.
- 59. The Discharger adequately demonstrated that construction of a Subtitle D prescriptive standard liner would be unreasonable and unnecessarily burdensome when compared to the proposed engineered alternative design. There is no clay source on-site or nearby and the cost of importing clay from off-site or mixing on-site soils with bentonite would cost substantially more than the alternative design.
- 60. There are two sumps in the leachate collection and removal system (LCRS) for monitoring and removing leachate. Leachate that collects in the LCRS is automatically pumped into a holding tank when the leachate level reaches a specificed depth. Leachate from the collection tank is removed by a vacuum truck and transported to a wastewater treatment plant for disposal.
- 61. Pan lysimeters were installed beneath the LCRS sumps for the purposes of vadose zone monitoring. The pan lysimeters consist of: 1) an underlying 60-mil HDPE liner on a prepared subgrade below the leachate sumps and the leachate collection and removal system troughs; 2) a perforated or slotted 4-inch diameter HDPE piping encased in drainage rock; and 3) surrounded by recompacted native soils.

#### **Module Three**

- 62. The Discharger has requested approval of an engineered alternative single composite liner design for Module Three. The proposed liner design consists of, from bottom to top: a 12-inch prepared subgrade; a 30-mil HDPE layer; a GCL layer; a 60-mil HDPE layer; a 12-inch granular leachate drainage layer; and a three-foot soil operations layer.
- 63. The Discharger has demonstrated that construction of a prescriptive standard liner system

COUNTY OF KERN

FOR OPERATION AND CONSTRUCTION SHAFTER-WASCO SANITARY LANDFILL

SHAFTER-WASCO SANITARY LANDFIL

KERN COUNTY

for Module Three is not feasible in accordance with Section 20080(b) of Title 27 (see Finding No. 59).

- 64. Section 20310(c) of Title 27 requires that a Class III landfill shall have containment structures that are capable of preventing degradation of waters of the state as a result of waste discharges to the landfill.
- 65. On 15 September 2000, the Regional Board adopted Resolution No. 5-00-213 requesting the State Water Resources Control Board (hereafter State Board) to determine whether the prescriptive design standards for municipal solid waste landfill waste containment systems are capable of meeting the performance standards in Title 27 under most hydrogeologic settings in California. In a response dated 9 November 2000, the State Board indicated that the Regional Board should require a more stringent design (possibly a double composite liner) where the Regional Board determines the minimum design (prescriptive standard) will not meet the performance standard.
- 66. The Regional Board's Executive Officer, by letter of 17 April 2001, informed all owners and operators of landfills within the Central Valley Region that, as a result of the State Board's 9 November 2000 response, a demonstration of Title 27 performance standard compliance would be required for all landfill expansions proposed to be constructed after 1 January 2002.
- 67. In accordance with the Executive Officer's letter of 17 April 2001, the Discharger submitted a liner design performance report to demonstrate that the proposed design would meet the performance standard contained in Title 27. The demonstration utilized a model to predict the performance of the proposed liner design and the fate and transport of a release of waste constituents from Module Three.
- 68. Concerns regarding the sensitivity of the modeling results to changes of input data were raised by the Regional Board staff and addressed by the Discharger with a sensitivity analysis of the model.
- 69. The following concerns with the proposed liner design and site conditions were also considered:
  - The barrier portion of the proposed liner design (the two geomembranes and the GCL) would be less than 0.5 inches thick. The thickness of the proposed liner design makes it vulnerable to damage during construction and during the placement of wastes.
  - The vadose zone does not offer substantial protection for the groundwater. The bottom of the proposed expansion will be approximately 25 feet above the highest

anticipated groundwater elevation.

- Groundwater is degraded from the existing unlined portion of the landfill.
- 70. The thickness and the construction criteria of the prepared subgrade and the thickness of the operations layer as noted in Finding No. 62 were modified to address the concerns listed in Finding No. 69.
- 71. Based on the results of the model showing that the proposed liner design would contain the wastes discharged to the Unit, and the design of the proposed liner system, the Regional Board finds that the proposed liner design meets the performance standard contained in Title 27.

#### **CEQA AND OTHER CONSIDERATIONS**

- 72. The action to revise waste discharge requirements for this existing facility is exempt from the provisions of the California Environmental Quality Act (CEQA), Public Resource Code §21000, et seq., and the CEQA guidelines, in accordance with Title 14, CCR, §15301.
- 73. On 9 October 1991, the United States Environmental Protection Agency (USEPA) promulgated regulations (Title 40, Code of Federal Regulations, Parts 257 and 258, "federal municipal solid waste [MSW] regulations" or "Subtitle D") that apply, in California, to dischargers who own or operate Class II or Class III landfill units at which municipal solid waste is discharged. The majority of the federal MSW regulations became effective on the "Federal Deadline", which was on 9 October 1993. The USEPA has deemed the State of California to be an approved state, meaning that compliance with the applicable state regulations constitutes compliance with the corresponding portions of the federal Subtitle D regulations. These requirements implement the appropriate state regulations in lieu of Subtitle D. The Discharger needs to comply with all applicable provisions of Subtitle D that are not implemented through compliance with this Order or Title 27.

#### 74. This Order implements:

- a. The Water Quality Control Plan for the Tulare Lake Basin, Second Edition;
- b. The prescriptive standards and performance goals of Chapters 1 through 7, Subdivision 1, Division 2, Title 27, of the California Code of Regulations, effective 18 July 1997, and subsequent revisions;
- c. The prescriptive standards and performance criteria of RCRA Subtitle D, Part 258; and

COUNTY OF KERN

FOR OPERATION AND CONSTRUCTION SHAFTER-WASCO SANITARY LANDFILL

KERN COUNTY

d. State Water Resources Control Board Resolution No. 93-62, *Policy for Regulation of Discharges of Municipal Solid Waste*, adopted 17 June 1993.

#### PROCEDURAL REQUIREMENTS

- 75. All local agencies with jurisdiction to regulate land use, solid waste disposal, air pollution, and to protect public health have approved the use of this site for the discharges of waste to land stated herein.
- 76. The Regional Board notified the Discharger and interested agencies and persons of its intent to prescribe waste discharge requirements for this discharge, and has provided them with an opportunity for a public hearing and an opportunity to submit their written views and recommendations.
- 77. The Regional Board, in a public meeting, heard and considered all comments pertaining to the discharge.
- 78. Any person affected by this action of the Regional Board may petition the State Water Resources Control Board to review the action in accordance with Sections 2050 through 2068, Title 23, California Code of Regulations. The petition must be received by the State Water Resources Control Board, Office of Chief Counsel, P.O. Box 100, Sacramento, California 95812, within 30 days of the date of issuance of this Order. Copies of the laws and regulations applicable to the filing of a petition are available on the Internet at <a href="http://www.swrcb.ca.gov/water-laws/index.html">http://www.swrcb.ca.gov/water-laws/index.html</a> and will be provided on request.

IT IS HEREBY ORDERED that Order No. 5-00-156 is rescinded and that the Discharger, its agents, successors, and assigns, in order to meet the provisions of Division 7 of the California Water Code and the regulations adopted hereunder, shall comply with the following:

#### A. PROHIBITIONS

- 1. The discharge of 'hazardous waste' or 'designated waste' is prohibited. For the purposes of this Order, the term 'hazardous waste' is as defined in Title 23, California Code of Regulations, Section 2510 et seq., and 'designated waste' is as defined in Title 27.
- 2. The discharge of wastes outside of a Unit or portions of a Unit specifically designed for their containment is prohibited.
- 3. The discharge of waste to a closed Unit is prohibited.

COUNTY OF KERN

FOR OPERATION AND CONSTRUCTION

SHAFTER-WASCO SANITARY LANDFILL

KERN COUNTY

- 4. The discharged wastes shall not cause the release of pollutants or waste constituents in a manner which could cause a condition of nuisance, degradation, contamination, or pollution of groundwater to occur, as indicated by the most appropriate statistical or nonstatistical data analysis method and retest method listed in this Order, the Monitoring and Reporting Program, or the Standard Provisions and Reporting Requirements.
- 5. The discharge of solid waste, liquid waste, leachate, or waste constituents shall neither cause nor contribute to any degradation, contamination, pollution, or nuisance to surface waters, ponded water, or surface water drainage courses, including, but not limited to:
  - a. floating, suspended, or deposited macroscopic particulate matter or foam;
  - b. increases in bottom deposits or aquatic growth;
  - c. an adverse change in temperature, turbidity, or apparent color beyond natural background levels;
  - d. the creation or contribution of visible, floating, suspended, or deposited oil or other products of petroleum origin; and
  - e. the introduction or increase in concentration of toxic or other contaminants/pollutants resulting in unreasonable impairment of beneficial uses of waters of the State
- 6. The discharge shall not cause any increase in the concentration of waste constituents in soil-pore gas, soil-pore liquid, soil, or other geologic materials outside of the Unit if such waste constituents could migrate to waters of the State in either the liquid or the gaseous phase and cause a condition of nuisance, degradation, contamination, or pollution.

#### **B.** DISCHARGE SPECIFICATIONS

- 1. Only nonhazardous wastes shall be discharged to the Unit.
- 2. The discharge shall remain within the designated disposal area at all times.
- 3. The waste discharged to the initial three feet of all new waste management units or any expansion of the existing waste management unit, as measured from the top of

the operations layer of the liner system, shall consist only of "packer waste", excluding waste that would pose a danger of physical damage to the liner system.

#### C. FACILITY SPECIFICATIONS

- 1. The Discharger shall, in a timely manner, remove and relocate any wastes discharged at this facility in violation of this Order.
- 2. The Discharger shall immediately notify the Regional Board of any flooding, unpermitted discharge of waste off-site, equipment failure, slope failure, or other change in site conditions which could impair the integrity of waste or leachate containment facilities or precipitation and drainage control structures.
- 3. Water used for facility maintenance shall be limited to the minimum amount necessary for dust control and construction.
- 4. The Discharger shall maintain in good working order any facility, control system, or monitoring device installed to achieve compliance with the waste discharge requirements.
- 5. Methane and other landfill gases shall be adequately vented, removed from the Unit, or otherwise controlled to prevent the danger of adverse health effects, nuisance conditions, or the impairment of the beneficial uses of surface water or groundwater due to migration through the unsaturated zone.
- 6. Surface drainage within the waste management facility shall either be contained on-site or be discharged in accordance with applicable storm water regulations.
- 7. The Discharger shall maintain a *Storm Water Pollution Prevention Plan* and *Monitoring Program and Reporting Requirements* in accordance with State Water Resources Control Board Order No. 97-03-DWG, or retain all storm water on-site.

#### D. CONSTRUCTION SPECIFICATIONS

- 1. The liner systems of all new waste management units and expansion areas of the existing waste management unit shall be constructed in accordance with the following engineered alternative composite liner design:
  - a. The bottom liner shall be comprised, in ascending order, of the following:

- 1) A twelve-inch thick engineered soil foundation layer that shall be constructed of select fine-grained soil materials which shall be compacted in lifts of six inches or less to 90% of maximum dry density and at 0% to 4% wet of optimum moisture content, in accordance with the approved construction quality assurance plan, and shall be either:
  - a) Compacted to attain a hydraulic conductivity of 1 x 10<sup>-5</sup> cm/sec or less; or
  - b) Meet the following gradation criteria:
    - 1. A maximum size of 3/8-inch;
    - 2. At least 30% of the material, by dry weight, passing the No. 200 U.S. Standard sieve; and
    - 3. A gradation series (i.e., well-graded) that is amenable to compaction.
- 2) A minimum 30-mil thick flexible membrane of HDPE, which may be part of the geosynthetic clay liner (GCL).
- 3) A GCL that shall exhibit appropriate strength characteristics to accommodate stresses associated with specific landfill design parameters, with particular attention to interface, long-term creep shear, and bearing capacity.
- 4) A 60-mil thick synthetic flexible membrane of HDPE.
- 5) A minimum 12-inch thick drainage layer composed of granular material with a minimum hydraulic conductivity of  $1x10^{-3}$  centimeters per second (cm/s).
- 6) A filter geotextile.
- 7) A three-foot thick soil operations layer.
- b. The side slope liner shall be comprised, in ascending order, of the following:
  - 1) A prepared subgrade that meets the criteria contained in Construction Specification D.4, below.

- 2) A minimum 30-mil thick flexible membrane of HDPE, which may be part of the geosynthetic clay liner (GCL).
- 3) A GCL that shall exhibit appropriate strength characteristics to accommodate stresses associated with specific landfill design parameters, with particular attention to interface, long-term creep shear, and bearing capacity.
- 4) A 60-mil thick synthetic flexible membrane of HDPE.
- 5) A geocomposite drainage layer.
- 6) A three-foot thick soil operations layer.
- 2. The Discharger shall submit for Executive Officer review and approval **prior to** construction, design plans and specifications for new Units and expansions of existing Units, that include the following:
  - a. A Construction Quality Assurance Plan meeting the requirements of §20324 of Title 27; and
  - b. A geotechnical evaluation of the area soils, evaluating their use as the foundation layer; and
  - c. An unsaturated zone monitoring system, which is demonstrated to remain effective throughout the active life, closure, and post-closure maintenance periods of the Unit, which shall be installed beneath the composite liner system in accordance with §20415(d) of Title 27. At a minimum, the unsaturated zone monitoring system shall consist of a pan lysimeter located beneath the leachate collection sump of the secondary liner system.
- 3. The Discharger may propose changes to the liner system design prior to construction, provided that approved components are not eliminated, the engineering properties of the components are not substantially reduced, and the proposed liner system results in the protection of water quality equal to or greater than the design prescribed by Title 27 and this Order. The proposed changes may be made following approval by the Executive Officer. Substantive changes to the design require reevaluation as an engineered alternative and approval by the Regional Board.
- 4. The subgrade for the bottom and the side slopes of the Unit shall be prepared in an appropriate manner using accepted engineering and construction methods so as to

provide a smooth surface that is free from rocks, sticks, or other debris that could damage or otherwise limit the performance of the GCL.

- 5. Construction shall proceed only after all applicable construction quality assurance plans have been approved by Executive Officer.
- 6. After the operations layer is installed, the liner system shall be tested for the presence of defects. All detected defects shall be repaired before waste is discharged to the unit. The location and nature of each detected defect shall be noted in the construction report.
- 7. Following the completion of construction of a Unit or portion of a Unit, and prior to discharge onto the newly constructed liner system, the final documentation required in §20324(d)(1)(C) of Title 27 shall be submitted to the Executive Officer for review and approval. The report shall be certified by a registered civil engineer or a certified engineering geologist. It shall contain sufficient information and test results to verify that construction was in accordance with the design plans and specifications, and with the prescriptive standards and performance goals of Title 27.
- 8. The construction quality assurance (CQA) program shall be supervised by a registered civil engineer or certified engineering geologist who shall be designated the CQA officer. The CQA officer and personnel performing monitoring and testing shall be independent of the construction contractor.
- 9. If monitoring reveals substantial or progressive increases above the design anticipated daily volume of leachate generated by the Unit or portion of the Unit, such that the depth of fluid on any portion of the LCRS (excluding the leachate removal pump sump) exceeds 30 cm, the Discharger shall immediately notify the Regional Board in writing within seven days. The notification shall include a timetable for remedial or corrective action necessary to achieve compliance with the leachate depth limitation.
- 10. Closure shall not proceed in the absence of closure waste discharge requirements.

#### E. DETECTION MONITORING SPECIFICATIONS

- 1. The Discharger shall submit for Executive Officer review and approval a groundwater detection monitoring program demonstrating compliance with Title 27 for the Unit expansion including the construction of monitoring wells at the point of compliance along the eastern sides of Modules One and Three.
- 2. The Discharger shall comply with the detection monitoring program provisions of Title 27 for groundwater, surface water, and the unsaturated zone, and in accordance

with Monitoring and Reporting Program No. R5-2002-0179. A detection monitoring program for the Unit, or an expansion of the Unit, shall be installed, operational, and the first round of samples collected **prior to** the discharge of wastes.

- 3. The Discharger shall provide Regional Board staff a minimum of **one week** notification prior to commencing any field activities related to the installation, repair, or abandonment of monitoring devices. At the beginning of each sampling period, in accordance with B. Reporting in Monitoring and Reporting Program No. R5-2002-0179, a schedule shall be submitted listing anticipated sampling dates for the reporting period. If Regional Board Staff wishes to observe sampling activities, the Discharger will be notified at least one week prior to the scheduled date.
- 4. The Discharger shall comply with the Water Quality Protection Standard (as defined in §20390 of Title 27) which is specified in Monitoring and Reporting Program No. R5-2002-0179, and the Standard Provisions and Reporting Requirements, dated April 2000. By **1 February 2003**, the Discharger shall submit a water quality protection standard report for review and approval by the Executive Officer.
- 5. The Water Quality Protection Standard for organic compounds which are not naturally occurring shall be taken as the detection limit of the analytical method used (i.e., US-EPA methods 8260 and 8270). The presence of non-naturally occurring organic compounds in samples from detection monitoring wells is evidence of a release from the Unit unless the Discharger can demonstrate that the Unit is not the cause in accordance with §20420(k)(7) of Title 27.
- 6. The concentrations of the constituents of concern in waters passing the Point of Compliance shall not exceed the concentration limits established pursuant to Monitoring and Reporting Program No. R5-2002-0179.
- 7. For each monitoring event, the Discharger shall determine whether the landfill is in compliance with the Water Quality Protection Standard using procedures specified in Monitoring and Reporting Program No. R5-2002-0179 and §20415(e) of Title 27.
- 8. For any given monitored medium, the samples taken from all monitoring points and background monitoring points to satisfy the data analysis requirements for a given reporting period shall all be taken within a span not to exceed 30 days, unless the Executive Officer approves a longer time period, and shall be taken in a manner that ensures sample independence to the greatest extent feasible.
- 9. Specific methods of collection and analysis must be identified. Sample collection, storage, and analysis shall be performed according to the most recent version of USEPA Methods, such as the latest editions, as applicable, of: (1) *Methods for the*

> Analysis of Organics in Water and Wastewater (USEPA 600 Series), (2) Test Methods for Evaluating Solid Waste (SW-846, latest edition), and (3) Methods for Chemical Analysis of Water and Wastes (USEPA 600/4-79-020), and in accordance with the approved Sample Collection and Analysis Plan.

- 10. If methods other than USEPA-approved methods or Standard Methods are used, the exact methodology shall be submitted for review and approval by the Executive Officer prior to use. The Discharger may propose an alternate statistical method to the methods listed under 27 CCR §20415(e)(8)(A-D)] in accordance with §20415(e)(8)(E) of Title 27, for review and approval by the Executive Officer.
- 11. The **methods of analysis and the detection limits** used must be appropriate for the expected concentrations. For the monitoring of any constituent or parameter that is found in concentrations which produce more than 90% non-numerical determinations (i.e., "trace" or "ND") in data from background monitoring points for that medium, the analytical method having the lowest method detection limit (MDL) shall be selected from among those methods which would provide valid results in light of any matrix effects or interferences.
- "Trace" results results falling between the MDL and the practical quantitation limit (PQL) - shall be reported as such, and shall be accompanied both by the estimated MDL and POL values for that analytical run.
- MDLs and PQLs shall be derived by the laboratory for each analytical procedure, according to State of California laboratory accreditation procedures. These MDLs and PQLs shall reflect the detection and quantitation capabilities of the specific analytical procedure and equipment used by the lab, rather than simply being quoted from USEPA analytical method manuals. In relatively interference-free water, laboratory-derived MDLs and PQLs are expected to closely agree with published USEPA MDLs and PQLs.
- If the laboratory suspects that, due to a change in matrix or other effects, the true detection limit or quantitation limit for a particular analytical run differs significantly from the laboratory-derived MDL/PQL values, the results shall be flagged accordingly, along with estimates of the detection limit and quantitation limit actually achieved. The MDL shall always be calculated such that it represents the lowest achievable concentration associated with a 99% reliability of a nonzero result. The PQL shall always be calculated such that it represents the lowest constituent concentration at which a numerical value can be assigned with reasonable certainty that it represents the constituent's actual concentration in the sample. Normally, PQLs should be set equal to the concentration of the lowest standard used to calibrate the analytical procedure.

SHAFTER-WASCO SANITARY LANDFILL KERN COUNTY

- The QA/QC data shall be reported, along with the sample results to which they apply, including the method, equipment, analytical detection and quantitation limits, the percent recovery, an explanation for any recovery that falls outside the QC limits, the results of equipment and method blanks, the results of spiked and surrogate samples, the frequency of quality control analysis, and the name and qualifications of the person(s) performing the analyses. Sample results shall be reported unadjusted for blank results or spike recoveries. In cases where contaminants are detected in QA/QC samples (i.e., field, trip, or lab blanks), the accompanying sample results shall be appropriately flagged.
- 16. Unknown chromatographic peaks shall be reported, along with an estimate of the concentration of the unknown analyte. When unknown peaks are encountered, second column or second method confirmation procedures shall be performed to attempt to identify and more accurately quantify the unknown analyte.
- 17. The statistical method shall account for data below the PQL with one or more statistical procedures that are protective of human health and the environment. Any PQL validated pursuant to §20415(e)(7) of Title 27 that is used in the statistical method shall be the lowest concentration (or value) that can be reliably achieved within limits of precision and accuracy specified in the WDRs for routine laboratory operating conditions that are available to the facility. The Discharger's technical report, pursuant to §20415(e)(7) of Title 27, shall consider the PQLs listed in Appendix IX to Chapter 14 of Division 4.5 of Title 22, California Code of Regulations, for guidance when specifying limits of precision and accuracy. For any given constituent monitored at a background or downgradient monitoring point, an indication that falls between the MDL and the PQL for that constituent (hereinafter called a "trace" detection) shall be identified and used in appropriate statistical or nonstatistical tests. Nevertheless, for a statistical method that is compatible with the proportion of censored data (trace and ND indications) in the data set, the Discharger can use the laboratory's concentration estimates in the trace range (if available) for statistical analysis, in order to increase the statistical power by decreasing the number of "ties".
- 18. Upon receiving written approval from the Executive Officer, alternate statistical procedures may be used for determining the significance of analytical results for common laboratory contaminants (i.e., methylene chloride, acetone, diethylhexyl phthalate, and di-n-octyl phthalate). Nevertheless, analytical results involving detection of these analytes in any background or downgradient sample shall be reported and flagged for easy reference by Regional Board staff.

meet this criterion based on either:

KERN COUNTY

19. The Discharger shall use the following nonstatistical method specified in Section E.20 for all constituents which are not amenable to the statistical tests above (i.e., less than 10% of the data from background samples equal or exceed their respective MDL). This includes all constituents in the Monitoring Parameters and for all Constituents of Concern (COC) found in groundwater and unsaturated zone (in soilpore liquid or -gas). Each constituent at a monitoring point shall be determined to

- a. The results from a single sample for that constituent, taken during that reporting period from that monitoring point; or
- b. If more than one sample has been taken during a reporting period from a monitoring point, the results from the sample which contains the largest number of qualifying constituents shall be used.

Background for water samples or soil-pore gas samples shall be represented by the data from all samples taken from applicable background monitoring points during that reporting period (at least one sample from each background monitoring point). The Discharger may propose an alternate statistical method [to the methods listed under 27 CCR §20415(e)(8)(A-D)] in accordance with §20415(e)(8)(E) of Title 27, for review and approval by the Executive Officer.

- 20. The nonstatistical method shall be implemented as follows:
  - a. For every compliance well, regardless of the monitoring program, the Discharger shall use this data analysis method, jointly, for all monitoring parameters and COCs that are detected in less than 10% of background samples. Any COC that triggers a discrete retest per this method shall be added to the monitoring parameter list:

Triggers — From the monitoring parameters and COC list identify each constituent in the current sample that exceeds either its respective MDL or PQL. The Discharger shall conclude that the exceedance provides a preliminary indication [or, for a retest, provide a measurably significant indication] of a change in the nature or extent of the release, at that well, if either:

1) The data contains two or more qualifying monitoring parameters and/or COCs that are detected in less than 10% of background samples that equal or exceed their respective MDLs; or

- 2) The data contains one qualifying monitoring parameter and/or COC that equals or exceeds its PQL.
- b. Discrete Retest [27CCR §20415(e)(8)(E)]:
  - 1) In the event that the Discharger concludes (pursuant to paragraph 19.a., above) that there is a preliminary indication, then the Discharger shall immediately notify Regional Board staff by phone or e-mail and, within 30 days of such indication, shall collect two new (retest) samples from the indicating compliance well.
  - 2) For any given compliance well retest sample, the Discharger shall include, in the retest analysis, only the laboratory analytical results for those constituents indicated in that well's original test. As soon as the retest data are available, the Discharger shall apply the same test [under 20.a.], to separately analyze each of the two suites of retest data at that compliance well.
  - 3) If either (or both) of the retest samples meets either (or both) of the triggers under ¶19.a., then the Discharger shall conclude that there is a measurably significant increase at that well for the constituent(s) indicated in the validating retest sample(s).
- 21. If the Executive Officer determines, after reviewing the submitted report, that the detected constituent(s) most likely originated from the Unit(s), the Discharger shall **immediately** implement the requirements of XI. Response To A Release, C. Release Has Been Verified, contained in the Standard Provisions and Reporting Requirements.

## F. EVALUATION MONITORING SPECIFICATIONS

- 1. The Regional Board has identified the County of Kern (Discharger) as the primary or active responsible discharger for purposes of California Water Code, Section 13307.1. **By 1 December 2002**, the Discharger shall submit a letter to the Regional Board that identifies all current record owners of fee title of the site. The Discharger shall certify to the Regional Board that the required notifications have been made at the time a cleanup or site closure proposal is made or before the Regional Board makes a determination that no further action is required. If property ownership changes in the future, the Discharger shall notify the Regional Board within 30 calendar days of the date on which it is informed of the change.
- 2. The Discharger, **within 14 days** of determining "measurably significant" evidence of a release, shall notify all persons who own the land or reside on the land that directly

overlies any portion of the plume of contamination if contaminants have migrated off-site if indicated by sampling of detection monitoring wells [40 CFR 258.55(g)(1)(iii)].

- 3. By **31 January 2003**, the Discharger shall complete an Evaluation Monitoring Program for waste constituents released to the perched water bearing zone to the satisfaction of the Executive Officer and that meets the provisions of §20425(b) of Title 27, and a report shall be submitted that describes all actions and monitoring taken to complete the Evaluation Monitoring Program.
- 4. By **31 March 2003**, the Discharger shall submit, pursuant to §20425(c) of Title 27, a report containing an updated engineering feasibility study for corrective action for waste constituents released to the perched water bearing zone pursuant to §20420(k)(6) of Title 27. At a minimum, the feasibility study shall contain a detailed description of the corrective action measures that could be taken to achieve background concentrations for all constituents of concern.
- 5. By **31 May 2003**, the Discharger shall submit, pursuant to §20425(d) of Title 27, an amended Report of Waste Discharge, based on the data collected pursuant to Evaluation Monitoring Specification F.3 and F.6, and on the engineering feasibility studies submitted pursuant to Evaluation Monitoring Specification F.4, to establish a corrective action program for the perched water bearing zone that meets the requirements of §20430 of Title 27. The amended report of waste discharge shall contain a plan and proposed time schedule to cleanup and abate the effects of waste discharged from the Unit.
- 6. By 1 December 2003, the Discharger shall complete an Evaluation Monitoring Program for waste constituents released to the regional unconfined aquifer to the satisfaction of the Executive Officer and that meets the provisions of §20425(b) of Title 27, and a report shall be submitted that describes all actions and monitoring taken to complete the Evaluation Monitoring Program.
- 7. At a minimum, the following documentation is needed to complete the Evaluation Monitoring Program pursuant to Evaluation Monitoring Specifications F.3 and F.6:
  - a. An analysis of all the information gathered to determine the lateral and vertical extent of each waste constituent released from the Unit. This assessment shall include a determination of the spatial distribution and concentration of each constituent of concern throughout each zone affected by the release.
  - b. For a non-naturally occurring waste constituent, the Discharger shall determine where constituents of concern cease to exceed the water quality protection

standard (the zero-impact line). This line shall be where ground water ceases to contain any non-naturally occurring waste constituents at or above the practical quantitation limit (PQL), or no more than one non-naturally occurring waste constituent at or above the method detection limit (MDL) and below the PQL. For naturally occurring waste constituents, or waste constituents that have a statistically derived water quality protection standard, the line shall be where ground water sample analyses do not contain a released constituent at a "measurably significant" concentration as defined by the water quality protection standard.

- c. A table listing the constituents of concern that includes the concentration limit for metals and general water quality parameters based on a statistical evaluation of the background concentrations of these parameters.
- d. A description of how the determination of the spatial distribution and concentration of each constituent of concern throughout the zone affected by the release was accomplished.
- 8. By 1 March 2004, the Discharger shall submit, pursuant to §20425(c) of Title 27, a report containing an updated engineering feasibility study for corrective action for waste constituents released to the regional unconfined aquifer pursuant to §20420(k)(6) of Title 27. At a minimum, the feasibility study shall contain a detailed description of the corrective action measures that could be taken to achieve background concentrations for all constituents of concern.
- 9. By 1 March 2004, the Discharger shall submit, pursuant to §20425(d) of Title 27, an amended Report of Waste Discharge, based on the data collected pursuant to Evaluation Monitoring Specification F.6 and F.7, and on the engineering feasibility studies submitted pursuant to Evaluation Monitoring Specification F.8, to establish a corrective action program meeting the requirements of §20430 of Title 27. The amended report of waste discharge shall contain a plan and proposed time schedule to cleanup and abate the effects of all waste discharged from the Unit.
- 10. In conjunction with the assessment conducted pursuant to Evaluation Monitoring Specification F.3 and F.6, and while awaiting final approval of the amended reports of waste discharge, submitted pursuant to Evaluation Monitoring Specification F.5 and F.9, the Discharger shall monitor groundwater, surface water, and the unsaturated zone to evaluate changes in water quality resulting from the release from the Unit. In conducting this monitoring, the Discharger shall comply with the requirements of §20425(e) of Title 27.

### G. REPORTING REQUIREMENTS

- 1. In the event the Discharger does not comply or will be unable to comply with any prohibition or limitation of this Order for any reason, the Discharger shall notify the appropriate Regional Board office by telephone **as soon as** it or its agents have knowledge of such noncompliance or potential for noncompliance, and shall confirm this notification in writing **within two weeks**. The written notification shall state the nature, time, and cause of noncompliance, and shall describe the measures being taken to prevent recurrences and shall include a timetable for corrective actions.
- 2. The Discharger shall retain records of all monitoring information, including all calibration and maintenance records, all original strip chart recordings of continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order. Records shall be maintained for a minimum of five years from the date of the sample, measurement, report, or application. This period may be extended during the course of any unresolved litigation regarding this discharge or when requested by the Executive Officer.
- 3. Such legible records shall show the following for each sample:
  - a. Sample identification and the monitoring point or background monitoring point from which it was taken, along with the identity of the individual who obtained the sample;
  - b. Date, time, and manner of sampling;
  - c. Date and time that analyses were started and completed, and the name of the personnel and laboratory performing each analysis;
  - d. Complete procedure used, including method of preserving the sample, and the identity and volumes of reagents used;
  - e. Calculation of results; and
  - f. Results of analyses, and the MDL and PQL for each analysis.
- 4. A transmittal letter explaining the essential points shall accompany each report. At a minimum, the transmittal letter shall identify any violations found since the last report was submitted, and if the violations were corrected. If no violations have occurred since the last submittal, this shall be stated in the transmittal letter. The transmittal letter shall also state that a discussion of any violations found since the last report was submitted, and a description of the actions taken or planned for

correcting those violations, including any references to previously submitted time schedules, is contained in the accompanying report.

- 5. Each monitoring report shall include a compliance evaluation summary. The summary shall contain at least:
  - a. For each monitoring point and background monitoring point addressed by the report, a description of:
    - 1) the time of water level measurement;
    - 2) the type of pump or other device used for purging and the elevation of the pump intake relative to the elevation of the screened interval;
    - the method of purging (the pumping rate, the equipment and methods used to monitor field pH, temperature, and conductivity during purging, the calibration of the field equipment, results of the pH, temperature, conductivity, and turbidity testing, and the method of disposing of the purge water) to remove all portions of the water that was in the well bore while the sample was being taken;
    - 4) the type of pump or other device used for sampling, if different than the pump or device used for purging; and
    - 5) a statement that the sampling procedure was conducted in accordance with the Sampling and Analysis Plan approved by the Executive Officer.
  - b. A map or aerial photograph showing the locations of observation stations, monitoring points, and background monitoring points.
  - c. For each groundwater body, a description and graphical presentation of the gradient and direction of groundwater flow under/around the Unit, based upon water level elevations taken prior to the collection of the water quality data submitted in the report.
  - d. Laboratory statements of results of all analyses evaluating compliance with requirements.
  - e. An evaluation of the effectiveness of the leachate monitoring and control facilities, and of the run-off/run-on control facilities.

- f. A summary and certification of completion of all **Standard Observations** for the Unit, for the perimeter of the Unit, and for the receiving waters. The Standard Observations shall include:
  - 1) For the Unit:
    - a) Evidence of ponded water at any point on the facility (show affected area on map);
    - b) Evidence of odors presence or absence, characterization, source, and distance of travel from source; and
    - c) Evidence of erosion and/or of day-lighted refuse.
  - 2) Along the perimeter of the Unit:
    - a) Evidence of liquid leaving or entering the Unit, estimated size of affected area, and flow rate (show affected area on map);
    - b) Evidence of odors presence or absence, characterization, source, and distance of travel from source; and
    - c) Evidence of erosion and/or of day-lighted refuse.
- g. The quantity and types of wastes discharged and the locations in the Unit where waste has been placed since submittal of the last such report.
- 6. The Discharger shall report by telephone any seepage from the disposal area **immediately** after it is discovered. A written report shall be filed with the Regional Board **within seven days**, containing at least the following information:
  - a. A map showing the location(s) of seepage;
  - b. An estimate of the flow rate;
  - c. A description of the nature of the discharge (e.g., all pertinent observations and analyses);
  - d. Verification that samples have been submitted for analyses of the Constituents of Concern and Monitoring Parameters, and an estimated date that the results will be submitted to the Regional Board; and

- e. Corrective measures underway or proposed, and corresponding time schedule.
- 7. The Discharger shall submit an **Annual Monitoring Summary Report** to the Regional Board covering the reporting period of the previous monitoring year. This report shall contain:
  - a. All monitoring parameters and constituents of concern shall be graphed so as to show historical trends at each monitoring point and background monitoring point, for all samples taken within at least the previous five calendar years. Each such graph shall plot the concentration of one or more constituents for the period of record for a given monitoring point or background monitoring point, at a scale appropriate to show trends or variations in water quality. The graphs shall plot each datum, rather than plotting mean values. For any given constituent or parameter, the scale for background plots shall be the same as that used to plot downgradient data. Graphical analysis of monitoring data may be used to provide significant evidence of a release.
  - b. Unless otherwise exempted by the Executive Officer, all monitoring analytical data obtained during the previous two six-month reporting periods, shall be presented in tabular form as well as on appropriate digital storage devices, either in MS-DOS/ASCII format or in another file format acceptable to the Executive Officer. Data sets too large to fit on a single digital storage device may be submitted in a commonly available compressed format (e.g. PKZIP). The Regional Board regards the submittal of data in hard copy and in digital format as "...the form necessary for..." statistical analysis [§20420(h)], in that this facilitates periodic review by the Regional Board.
  - c. A comprehensive discussion of the compliance record, and the result of any corrective actions taken or planned which may be needed to bring the Discharger into full compliance with the waste discharge requirements.
  - d. A map showing the area and elevations in which filling has been completed during the previous calendar year.
  - e. A written summary of the monitoring results, indicating any changes made or observed since the previous annual report.
  - f. An evaluation of the effectiveness of the leachate monitoring/control facilities.

## H. PROVISIONS

COUNTY OF KERN

FOR OPERATION AND CONSTRUCTION

SHAFTER-WASCO SANITARY LANDFILL

KERN COUNTY

- 1. The Discharger shall maintain a copy of this Order at the facility and make it available at all times to facility operating personnel, who shall be familiar with its contents, and to regulatory agency personnel.
- 2. The Discharger shall comply with all applicable provisions of Title 27 and 40 Code of Federal Regulations Part 258 (Subtitle D) that are not specifically referred to in this Order.
- 3. The Discharger shall comply with Monitoring and Reporting Program No. R5-2002-0179, which is incorporated into and made part of this Order.
- 4. The Discharger shall comply with the applicable portions of the Standard Provisions and Reporting Requirements for Waste Discharge Requirements for Nonhazardous Solid Waste Discharges Regulated by Title 27 and/or Subtitle D (27 CCR §20005 et seq. and 40 CFR 258 et seq.), dated April 2000, which are hereby incorporated into this Order.
- 5. All reports and transmittal letters shall be signed by persons identified below:
  - a. For a corporation: by a principal executive officer of at least the level of senior vice-president.
  - b. For a partnership or sole proprietorship: by a general partner or the proprietor.
  - c. For a municipality, state, federal or other public agency: by either a principal executive officer or ranking elected or appointed official.
  - d. A duly authorized representative of a person designated in a, b or c above if;
    - 1) the authorization is made in writing by a person described in a, b, or c of this provision;
    - the authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity, such as the position of plant manager, operator of a Unit, superintendent, or position of equivalent responsibility. (A duly authorized representative may thus be either a named individual or any individual occupying a named position); and
    - 3) the written authorization is submitted to the Regional Board.
  - e. Any person signing a document under this Section shall make the following certification:

KERN COUNTY

"I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment."

- 6. The Discharger shall take all reasonable steps to minimize any adverse impact to the waters of the State resulting from noncompliance with this Order. Such steps shall include accelerated or additional monitoring as necessary to determine the nature, extent, and impact of the noncompliance.
- 7. The owner of the waste management facility shall have the continuing responsibility to assure protection of waters of the state from discharged wastes and from gases and leachate generated by discharged waste during the active life, closure, and post-closure maintenance period of the Unit(s) and during subsequent use of the property for other purposes.
- 8. The fact that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with this Order shall not be regarded as a defense for the Discharger's violations of the Order.
- 9. To assume ownership or operation under this Order, the succeeding owner or operator must apply in writing to the Regional Board requesting transfer of the Order within 14 days of assuming ownership or operation of this facility. The request must contain the requesting entity's full legal name, the State of incorporation if a corporation, the name and address and telephone number of the persons responsible for contact with the Regional Board, and a statement. The statement shall comply with the signatory requirements contained in the Standard Provisions and Reporting Requirements and state that the new owner or operator assumes full responsibility for compliance with this Order. Failure to submit the request shall be considered a discharge without requirements, a violation of the California Water Code. Transfer of this Order shall be approved or disapproved by the Regional Board.
- 10. The Discharger shall establish cost estimates for initiating and completing corrective action for all known or reasonably foreseeable releases from the landfill, and submit these estimates to the Executive Officer for review and approval. The Discharger shall conduct an annual review of the estimates and submit a report for Executive Officer review and approval by 30 April of each year. The Discharger shall adjust the cost annually to account for inflation and any changes in facility design, construction, or operation.

- 11. The Discharger shall obtain and maintain assurances of financial responsibility for initiating and completing corrective action for all known or reasonably foreseeable releases from the landfill in an amount approved by the Executive Officer, and shall submit the financial assurance mechanism to the Financial Assurances Section of the California Integrated Waste Management Board.
- 12. The Discharger is required to maintain financial assurance mechanisms for closure and post-closure maintenance costs as specified in Chapter 6 of Title 27. The Discharger is required to submit the financial assurance mechanism to the Financial Assurances Section of the California Integrated Waste Management Board, which determines if the mechanism meets the requirements of Chapter 6, Title 27, and if the amount of coverage is adequate.
- 13. The Discharger shall complete the tasks contained in these waste discharge requirements in accordance with the following time schedule:

<u>Task</u> <u>Compliance Date</u>

a. Construction Plans

Submit construction and design plans for Executive Officer review and approval. (see Construction Specification D.2)

Prior to construction

b. Construction Report

Submit a construction report upon completion demonstrating construction was in accordance with approved construction plans for Executive Officer review and approval. (see Construction Specification D.6)

Prior to discharge

c. Detection Monitoring Program

Submit a groundwater detection monitoring program for the Unit expansion including the construction of monitoring wells at the point of

Prior to discharge

-32-

of compliance for Executive Officer review and approval.

(see Detection Monitoring Specification E.1)

d. Monitoring Well Installation

KERN COUNTY

Install detection monitoring program wells and collect the first round of samples. (see Detection Monitoring Specification E.2)

Prior to discharge

e. Water Quality Protection Standard Report

Submit a water quality protection standard report for review and approval of the Executive Officer

1 February 2003

(see Detection Monitoring Specification E.4)

<u>Task</u> <u>Compliance Date</u>

f. Current Record Owners of Fee Title of the Site

Submit a letter identifying all current record owners of fee of the site. (see Evaluation Monitoring Specification F.1)

**1 December 2002** 

g. Evaluation Monitoring Program Report–Perched Zone

Submit an Evaluation Monitoring Report for waste constituents released to the perched water bearing zone.

31 January 2003

(see Evaluation Monitoring Specification F.3)

h. Updated Engineering Feasibility Study– Perched Zone

Submit an updated engineering feasibility study for a corrective action program for waste constituents released to the perched water

31 March 2003

SHAFTER-WASCO SANITARY LANDFILL KERN COUNTY

bearing zone.

(see Evaluation Monitoring Specification F.4)

i. Amended Report of Waste Discharge - Perched Zone

> Submit an amended report of waste discharge to 31 May 2003 establish a corrective action program for the perched water bearing zone. (see Evaluation Monitoring Specification F.5)

j. **Evaluation Monitoring Program Report** Regional Unconfined Aquifer

> Submit a report describing the completion and findings of the Evaluation Monitoring Program for the regional unconfined aquifer. (see Evaluation Monitoring Specification F.6)

1 December 2003

Task

Compliance Date

Updated Engineering Feasibility Study k. Regional Unconfined Aquifer

> Submit an updated engineering feasibility study for a corrective action program for the regional unconfined aquifer.

1 March 2004

(see Evaluation Monitoring Specification F.8)

1. Amended Report of Waste Discharge Regional Unconfined Aquifer

> Submit an amended report of waste discharge to 1 March 2004 Establish a corrective action program for the Regional unconfined aquifer. (see Evaluation Monitoring Specification F.9)

Financial Assurance Review m.

> Annual Review of Financial Assurance for initiating and completing corrective action (see Provision H.10.)

30 April each year

-34-

I, THOMAS R. PINKOS, Acting Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, Central Valley Region, on 18 October 2002.

THOMAS R. PINKOS, Acting Executive Officer

REH:reh/rac